

Message Text

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E.O. 11652: GDS, 12-31-82

TAGS: PFOR, NATO

SUBJECT: NEXT STEPS IN NATO ATLANTIC DECLARATION

1. AS A RESULT OF THE SECRETARY'S JANUARY 3 REMARKS ON THE ATLANTIC DECLARATIONS, ALLIES WILL BE TURNING TO THE U.S. EVEN MORE THAN THEY HAVE IN THE PAST FOR LEADERSHIP ON THE CONTENT OF THE DECLARATIONS. AN ALREADY HIGH LEVEL OF INTEREST HAS BEEN INCREASED IN THE SUBSTANTIVE, PROCEDURAL AND CEREMONIAL ASPECTS OF THE DECLARATIONS THEMSELVES AND IN THE RELATED SUBJECT OF A POSSIBLE PRESIDENTIAL VISIT TO EUROPE THIS SPRING. RELATED TO THESE AS WELL AS THE FACT THAT APRIL 4, 1974 IS NATO'S TWENTY-FIFTH BIRTHDAY. THE SECRETARY'S CAREFUL LINKING OF TIMING AND LEVEL OF

PARTICIPATION TO SUBSTANTIVE PROGRESS ON THE DECLARATIONS ACCORDS WITH THE REASONING OF SYG LUNS AND THE ALLIES. AT THE SAME TIME, THEY ARE VERY DEFINITELY PROJECTING -- AS DID LUNS AT THE DECEMBER MINISTERIAL MEETING -- A POSSIBLE SCENARIO WHICH WOULD TIE TOGETHER NATO'S TWENTY-FIFTH ANNIVERSARY, THE SIGNING OF THE DECLARATIONS AND A PRESIDENTIAL VISIT TO EUROPE.

2. WITH SUBSTANTIVE PROGRESS ON THE DECLARATIONS IDENTIFIED AS THE KEY TO THE PROCEDURAL AND PRESENTATIONAL ASPECTS, THE ALLIES WILL BE SEEKING INDICATIONS AS TO WHAT IS REQUIRED TO MEET OUR CRITERION OF "REASONABLE PROGRESS." GIVEN ALLIED ATTITUDES ON THE OBJECTIVE REQUIREMENTS, THE MISSION WILL REQUIRE PROMPT AND FULL GUIDANCE ON A WHOLE RANGE OF ISSUES ASSOCIATED WITH THE ALLIANCE DECLARATION AND ITS PROMULGATION. SOME OF
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THESE ARE SET FORTH BELOW; OTHERS CAN BE IDENTIFIED ONLY AS THEY DEVELOP. ISSUES ALREADY BEFORE US, OR LIKELY TO COME UP SOON, ARE:

(A) THE DECLARATION TEXT: IN USNATO 6153, THE MISSION' REQUESTED DEPARTMENT GUIDANCE ON USNATO TEXTUAL PROPOSALS DESIGNED, IF ACCEPTABLE TO THE FRENCH, TO BRING THE LATEST FRENCH DRAFTS OF PARAGRAPHS 3 AND 4, AS WELL AS PARAGRAPH 5, INTO CLOSER HARMONY WITH OUR PROPOSALS OF DECEMBER 5. THE NAC WILL MEET ON JANUARY 9 -- AND AGAIN ON JANUARY 16 -- AND ATLANTIC RELATIONS WILL BE ON THE AGENDA FOR MEETINGS FOR THE FORESEEABLE FUTURE. EARLY GUIDANCE ON THESE PROPOSALS WILL ENABLE US TO MOVE PROMPTLY TO A FAVORABLE CONCLUSION.

(B) BOTH IN THE PAST AND IN THE SECRETARY'S JANUARY 3 REMARKS, THE U.S. SET CLEAR REQUIREMENTS FOR "REASONABLE PROGRESS" ON BOTH THE NATO AND U.S.-EC DECLARATIONS. WHAT, IF ANYTHING, SHOULD BE DONE BY US IN NATO TO STRENGTHEN THE COMPLE-
MENTARITY OF THE TWO DECLARATIONS?

(C) U.S. HAS REPEATEDLY URGED THAT JAPAN BE ASSOCIATED WITH ANY RENEWAL AND RESTATEMENT OF THE U.S.-EUROPEAN RELATIONSHIP. IS THERE A SPECIFIC JAPANESE LINK TO THE DECLARATIONS THAT WE SHOULD BE ATTEMPTING TO DEVELOP WITH OR THROUGH THE NATO ALLIES?

(D) IF IT HAS NOT DONE SO IN RESPONSE TO USNATO 5928, DOES THE DEPARTMENT PLAN TO BRING U.S. EMBASSIES IN APPROPRIATE CAPITALS UP TO DATE ON THE MOST RECENT PHASES OF THE DRAFTING EFFORT AND ON WASHINGTON'S THINKING ABOUT FUTURE WORK? BACK-STOPPING IN CAPITALS MAY PROVE A USEFUL ASSET AS PREPARATION AND PRESENTATION OF THE DECLARATIONS MOVES INTO THE FINAL AND CONCLUSIVE PHASE.
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